



CYPP

Foreword

This is Wigan's second **Children and Young People's Plan** (CYPP) and builds upon the successes and good work delivered during the life of the previous plan.

The CYPP is a partnership document with a focus on improving outcomes for children and young people. The priorities detailed in the plan are ones that are shared by all the agencies that make up Wigan Borough Partnership for Children, Young People and Families (CYPF). The Plan's ambitious objectives can only be realised through our collective endeavours.

One of the central features of this CYPP is that it aims to reform processes that lie at the heart of our partnership delivery model. That is why there is an emphasis on locality working and reviewing the structures that underpin the CYPP.

The production of the CYPP is a credit to all the partners who have contributed to formulating its contents and agreeing the priorities for 2008 – 11.

We believe that in delivering the Plan's objectives we will make a significant difference to the lives of Wigan's children and young people.



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Children and
Young People's

PLAN



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Our young people are crucial to the continuing success of the Borough, the region and the country.

Our vision is therefore that all the children and young people of the Borough are:

- Happy, safe and healthy
- Encouraged to achieve their potential and have high aspirations
- High achieving and highly skilled
- Actively participating in education, training or employment
- Respected and respecting
- Committed to learning
- Making a positive contribution through engagement with their community.

To deliver this vision, the agencies of the Wigan Borough Partnership for Children, Young People and Families (CYPF) will:

- Ensure that **improving outcomes** for children, young people and families is at the centre of everything we do
- **Co-ordinate effort** and resources ever more effectively – and increasingly pool or share resources to improve outcomes for children, young people and families
- **Contribute** to each other's organisational development as colleagues and critical friends
- Through **active engagement** with the Wigan Safeguarding Children Board, maintain and further develop rigorous arrangements to safeguard children and promote their welfare
- Progressively **shift resources** into early intervention and prevention.



The actions outlined in the priorities and infrastructure sections of this plan, and in the many linked strategies, show how the partner agencies will be taking this work forward in practical terms.

introduction



This updated Children and Young People’s Plan (CYPP) has been prepared by Wigan Borough Partnership for Children, Young People and Families (CYPF). The membership of the CYPF is detailed at Annex 4. The plan builds on the firm foundations of the Wigan CYPP published in 2006 and sets out 8 improvement priorities for the next 3 years, in the context of the Children’s Plan published in 2007 by the Department for Children, Schools and Families. The priorities identified are those which the CYPF considers will have the most significant impact on the wellbeing of children, young people, families and the wider community in Wigan if successfully delivered. The CYPP priorities have been incorporated in the Wigan Local Area Agreement 2008-11.



To deliver the CYPP, a number of important infrastructure developments are in progress, including:

- Co-location of specialist services
- Ongoing development of the Wigan Borough Partnership for Children, Young People and Families (CYPF) as the Children’s Trust for Wigan
- Development of the workforce serving children and young people in Wigan
- Establishment of the Change for Children system in Wigan.

Early years settings, schools and colleges have a central role in the delivery of good outcomes. They are the universal services that children and young people most frequently have contact with, and are very important in delivering early identification and intervention when a young person needs additional support. Sure Start Children’s Centres and Extended Schools in particular have a key role to play in establishing and developing co-located specialist services in their localities.

The DCSF Children’s Plan highlights important links between the Every Child Matters Agenda and young people’s attainment, and anticipates that schools will become increasingly active as members of local partnerships. In addition, Ofsted has been asked to put in place rigorous Every Child Matters indicators for schools. This is because there is evidence, referred to in the DCSF Children’s Plan, that schools which are effectively delivering the ECM agenda are also achieving higher standards of attainment.

Parents and families are, for the great majority of children and young people, the most important influence on their development. The Wigan Borough Partnership for Children, Young People and Families (CYPF) has recently agreed a parenting strategy, which is an important element in the delivery of several of the CYPP priorities. In addition, a range of actions are in progress to support parents, including the work to secure sufficient childcare, promote diversity and parental choice, and broaden the scope of information provided to parents.

The Department for Communities and Local Government (DCLG) has recently established a new Local Performance Framework with 198 proposed “National Indicators”. This framework is central to the work both of the CYPF and the wider Local Strategic Partnership. The Council and its local partners have a wide range of statutory duties, and commission a significant number of services. For children, young people and families these include health, social care and education. The Borough’s performance against all National Indicators relating to children and young people will be tracked as part of the performance management of this CYPP, informing ongoing needs assessment and prioritisation.

Similarly, the delivery of the Local Authority’s statutory duties in relation to children and young people will be carried out in the context of this CYPP. The following table illustrates some of the main links between recently-established statutory duties and the priorities of this plan:

Statutory Duty	CYPP Priority	Infrastructure/Key Change
Youth Support: Duty to secure access to positive activities	CYPP7: Improve the range and accessibility of positive activities for all children and young people CYPP6: Reduce children and young people’s involvement in anti-social behaviour and offending	Key Change 2: Extended Services/ Key Change 3: Integrated Front Line Delivery Key Change 5: Workforce Development Key Change 6: Equality, Diversity and Community Cohesion Key Change 7: Capital Strategy
Duty to promote diversity and parental choice	CYPP5: Narrow the attainment gap between our most disadvantaged communities and the population as a whole CYPP8: Increase participation and attainment in education, employment and training for 14-19 year olds	Key Change 1: Children’s Trust Arrangements Key Change 6: Equality, diversity and community cohesion Key Change 7: Capital Strategy
Improve outcomes for young children through integrated early childhood services/ Childcare Sufficiency	CYPP2: Enhance children and young people’s well-being with a particular focus on obesity, alcohol abuse and emotional resilience CYPP3: Safeguard children and young people through improved prevention, early intervention and community engagement CYPP5: Narrow the attainment gap between our most disadvantaged communities and the population as a whole CYPP8: Increase participation and attainment in education, employment and training for 14-19 year olds	Key Change 1: Children’s Trust Arrangements Key Change 2: Extended Services Key Change 3: Integrated Front Line Delivery Key Change 4: Change for Children Key Change 5: Workforce Development Key Change 6: Equality, Diversity and Community Cohesion
Broaden the scope of information provided to parents	CYPP2: Enhance children and young people’s well-being with a particular focus on obesity, alcohol abuse and emotional resilience CYPP3: Safeguard children and young people through improved prevention, early intervention and community engagement CYPP5: Narrow the attainment gap between our most disadvantaged communities and the population as a whole	Key Change 1: Children’s Trust Arrangements Key Change 2: Extended Services Key Change 3: Integrated Front Line Delivery Key Change 6: Equality, Diversity and Community Cohesion

Needs Assessment

Outcomes

The 8 CYPP priorities were identified by the CYPF from consideration of a wide range of evidence. This included:

- Young people's views expressed through local CYPP consultations, including an online survey which attracted over 3000 responses
- Young people's views expressed through Ofsted's Tellus2 survey
- Feedback from the community through the Best Value General Survey
- Comments from staff and other stakeholders represented on the CYPF
- Feedback from schools through the Audit Commission School Survey 2006
- Inspection findings, particularly from the Joint Area Review of Children's Services in Wigan (2006) and the Annual Performance Assessment (2007)
- Borough-level performance data, including indicators agreed for Wigan CYPP from 2006 and benchmarked data available from Ofsted (JAR/APA etc.), the social care Performance and Assessment Framework, Best Value Performance Indicators, North West Health Observatory Data, Youth Justice Board data, etc.
- Local Area Agreement mid-year and end-of-year reviews
- Area/locality level performance data covering attainment, health, economic context and community safety.



The evidence suggests that outcomes for children and young people in Wigan are good in most respects, though there are areas for improvement.



Be Healthy ●

- 1700 young people have been actively involved in planning action to reduce teenage pregnancy, and recent data suggests that conception rates are reducing, but much more slowly than we hope
- There was a 0.9% reduction in the numbers of expectant mothers who smoke in the most recent annual data – better than benchmark statistics
- The numbers of low birth weight babies is reducing
- Deaths in infancy and childhood are reducing, and are below the England average
- Emergency admissions to hospital are reducing
- Breastfeeding rates are improving, but remain below the England average
- Numbers of decayed, missing and filled teeth in children are much higher than the national average, but are reducing, and at the Annual Performance Assessment Ofsted judged that appropriate early intervention is in place
- Early intervention is reducing the numbers of young people referred to specialist services for substance misuse
- Alcohol related admissions for 18-20 year olds are increasing
- Waiting times for specialist mental health provision through the Child and Adolescent Mental Health Service (CAMHS) have improved significantly.

Stay Safe ●

- In almost all Wigan schools, learners are judged by Ofsted to adopt safe practices
- Numbers of children killed or seriously injured are reducing
- Timescales for initial assessments of children in need, though improving, have been poor in comparison with the England average
- The number and timeliness of core assessments for children in need, though also improving, has been significant poorer than national averages
- Numbers of children with a child protection plan are low, which is good
- All children on the Child Protection Register (CPR) have a qualified social worker, and their cases are reviewed within expected time limits
- Numbers of re-registrations on the CPR remain low, which is good
- Educational outcomes for children in care are in line with national averages, but remain very significantly below those of their peers
- Timeliness of reviews for children in care is better than the national average
- Placement stability is improving for young people in long-term care
- Numbers and timeliness of adoptions are in line with the national picture
- Fewer of our older care leavers have pathway plans than is the case in other comparable authorities.

Enjoy and Achieve ●

- Children starting school are doing better than those in similar authorities and nationally in personal, social and emotional development, and in communication, language and literacy
- There is good achievement at 7, 11, 14 and 16
- Very rapid improvement has been made in recent years in the proportion of young people who gain five or more GCSEs at A*-C
- Young people make good progress in Wigan secondary schools, compared to national averages – though there is wide variation between the schools
- Mathematics is a strength in Wigan at both primary and secondary levels
- English performance is above national averages, but there has recently been a dip in performance, particularly in writing
- Achievement at higher levels by the more able children and young people is behind target
- Attendance at primary and secondary schools is above the national average
- Permanent exclusion from secondary schools has reduced significantly, and is low – but fixed term exclusions, especially of children with special educational needs, are higher than average
- There is good provision in place for asylum seekers and children from migrant families.

Make a Positive Contribution ●

- Children and young people are increasingly involved in decision making, through the Participation Panel and a number of other consultation mechanisms
- Young people are more effectively involved in reviewing their progress in youth service programmes, and accredited outcomes are being recorded more effectively
- Numbers of young people in contact with the Youth Service are increasing – especially those with learning difficulties and disabilities
- Demand exceeds supply for youth work activities, and access to leisure facilities for young people with learning difficulties and disabilities needs to be improved
- Numbers of first-time entrants to the youth justice system are reducing
- Offending by children and young people in care is still an issue, but is reducing
- Re-offending rates have been reducing more quickly than the national average
- The proportion of young people in care who contribute to their reviews has increased to 88%, bringing performance to a satisfactory level.



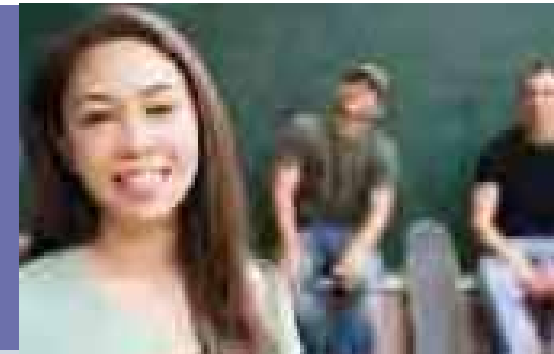
Achieve Economic Wellbeing ●

- Child care provision has increased – especially in terms of full day care places, with the children's centres working with private providers to offer care from birth to school age
- The proportion of young people not in education, employment or training (NEET) is reducing, though still higher than similar authorities and the national average
- The proportion of young people with learning difficulties and disabilities NEET is high at 31% - almost twice the national average
- The proportion of supervised juveniles (young offenders) in full-time education, employment or training is behind target, at 67% (target 90%)
- The proportion of teenage mothers in education, employment and training is above average
- The proportion of care leavers in education, employment and training is well above average
- Participation, retention and success rates in education, employment and training are improving
- Achievement at Level 2 by age 19 is improving, and now matches the national average
- Performance in completing apprenticeships successfully, and in converting jobs without training into apprenticeships, is good
- Achievement at Level 3 by age 19 is improving, but below average.

Needs Assessment: Services



Services for children and young people in Wigan are good in most respects, although again there are issues to address. Inspection and other evidence has noted the following:



- Consistently good performance in all areas examined by the Joint Area Review in 2006
- Consistently good performance identified by the Youth Service Inspection in 2006, showing that it is one of the most effective youth services in the country
- Consistently good performance in the services examined by the Youth Offending Team Inspection in 2006, with restorative justice work judged outstanding
- A firmly established Children and Young People's Strategic Partnership which has agreed a framework for joint commissioning of children's services
- Successful establishment in 2006 and subsequent consolidation of the new Children and Young People's Services department of the Council
- Embedding of rigorous processes to incorporate equality and diversity actions at all levels in the plans of Council children's services
- Very significant progress with the children's workforce strategy, including high levels of attendance on very successful training programmes to support the implementation of the "Every Child Matters" agenda (Safeguarding, Common Assessment Framework, Lead Professional, etc)
- Outstanding Education Business Partnership performance identified through the national EBP award process
- Very significant progress in the Sure Start Children's Centre and Extended School programmes, including establishment (in two of the borough's least advantaged districts) of multi-agency centres at Platt Bridge Community First and at Westfield Primary School
- Improvement in the range, quality and inclusiveness of education and care provision for children and young people with learning difficulties/disabilities.

Needs Assessment: Consultation

From the outset of the CYPP's work, there has been extensive consultation on its plans and proposals at each stage, and feedback has been sought from all stakeholders, including children and young people, on the effectiveness of actions to improve outcomes.



Be Healthy



Primary school children have told us that, for them, being healthy means exercising not too much and not too little, eating healthy food, playing games, drinking water, needing sleep for energy, feeling well in your head, not smoking, taking drugs or drinking alcohol. They also feel that transport to and from clubs and sports centres is an issue for them.

Young people have told us that they need more confidential support when they are feeling worried or stressed and support in knowing that, at such times, it is normal to need to talk or attend counselling. They wanted sexual health education at school to be delivered by non-teaching staff, such as youth workers and needed more information on where to go to be tested for sexually transmitted diseases, more information on how diseases are spread and the signs to look for. Again, transport was an issue for them in getting to and from health centres. Actions to make services more approachable and accessible are central to the work in CYPP Priority 1, below.

A source of important feedback was the 2004 Health and Lifestyle Survey which was commissioned by Ashton, Leigh and Wigan PCT and funded by the PCT and Wigan Borough Council. A total of 1786 young people took part in the survey which gave us a wealth of data, some of it comparative to other areas. The survey focussed on the key aspects of emotional health and well-being, physical activity, healthy eating, bullying, drugs, sexual health, health and safety, money and work and education and future plans. This data has been used extensively in the Borough's planning of children and young people's services. The most recent health and lifestyle survey took place in 2006. Among its key findings are continuing issues with binge drinking and under age drinking, and problems associated with young people feeling there is nowhere for them to go in the evening or at weekends. CYPP Priorities 2 and 7, below, address these concerns.

In the 2006 and 2007 Tellus surveys, some responses suggested that "healthy lifestyle" messages are being understood by young people in Wigan.

In the 2007 Wigan online survey of children and young people, 94% of primary school children said they receive enough information about being healthy, and 66% said they find this information from school. Most secondary age young people said they receive enough information about sex and relationships, but only 42% said they find this information from

school, which reinforces the need for the current and proposed work by schools (in CYPP Priority 1) to strengthen their provision.

All of the young people who responded think it is both the boy and girl's responsibility for contraception in a relationship. Most respondents think a good age to have a baby is over 21, but a significant minority of 3.5% of respondents think under 16 is a good age to have a baby. This shows the importance of the current initiatives to address issues of values and culture in some parts of the local community. CYPP Priority 1 includes a range of interventions to address the health, educational, social and economic consequences of high rates of teenage conceptions.

Feedback from Comunik8 in March 2008 suggested that, as part of this work, we should consider lowering the age at which children receive sex education. A further suggestion was that we should introduce counselling for young people with emotional problems.

Views of Children and Young People

Consultation with children and young people has been very extensive from the outset of the CYPP in 2006. Consultation mechanisms include:

- ▶ 2-yearly online surveys focussed on CYPP issues (the 2007 survey attracted over 3000 responses)
- ▶ Ofsted "Tellus" surveys (where Wigan responses in 2006 and 2007 have been broadly similar to national averages)
- ▶ Annual CYPP consultation with Comunik8, the borough-wide forum of secondary student representatives (outline feedback from the March 2008 consultation is included below.)





Stay Safe

From the outset of the CYPP in 2006, consultation responses have suggested that most children and young people feel safe in school but some do have concerns about bullying.

To **primary aged children**, staying safe meant not talking to strangers, not going to places that made them feel unsafe and not taking drugs, smoking or using alcohol. They told us that walking past groups of teenagers made them feel unsafe, particularly if they were shouting, fighting or swearing.

Young people told us that staying safe was about feeling and being safe at all times; on the street, on the roads, at school and at home. They wanted more people to talk to confidentially, more information about events and activities to help them get to know more people and more information on where to go for advice and information about personal safety.

In the Tellus surveys, some responses suggested that young people feel very secure in Wigan schools, and feel relatively safe in other local environments.

The 2007 Wigan online survey of children and young people indicated that in primary schools, 61% of those asked said people do report bullying. The majority of respondents said they would tell a teacher, parent/carer and a smaller number said they would tell their friend. However, in secondary schools and youth clubs the great majority said people do not report bullying, which points to the importance of initiatives like the online system being established for reporting racist incidents (which has the potential to be used to report bullying), and the highly valued School Based Police Officer scheme.

Most respondents said they feel safe at school, but fewer feel safe in the streets, with many reporting that they have felt threatened at some time. CYPP Priority 6 will in part address such issues. The Community Safety

Partnership is engaged in work related to the CYPP, and is working alongside the Wigan Borough Partnership for Children, Young People and Families (CYPF) in the Wigan Local Area Agreement 2008-11, which includes a clear focus on the reduction of crime and anti-social behaviour.

Comunik8 feedback in March 2008 emphasised the importance of a whole-community approach to safeguarding – and this is central to CYPP Priority 2.



Enjoy and Achieve

Young people identified the following factors as important features of "Enjoying and Achieving":

- Rewards and recognition and recognising achievement
- Doing well at school in tests and SATs
- Enjoying what you are doing and trying your best
- Having hobbies and things you like to do
- Being proud and feeling good about yourself
- Getting a good job

In the Tellus surveys in 2006 and 2007, some responses suggested that young people in Wigan are rather more positive about their schooling than is the case nationally – and that schools are embracing the views of students to a greater extent in Wigan than elsewhere.

When asked in the 2007 Wigan online survey "In the future what one thing is most important to you?", the majority of respondents said education and getting a job, showing that our young people value education and want to succeed. CYPP Priority 5, addresses the fact that children and young people in some parts of the local community currently have less chance of doing well than their peers across Wigan.

In March 2008, Comunik8 supported the notion of providing specific funding and opportunities for young people in disadvantaged communities/groups – and there was support for "twinning" of schools and classes from different areas of the Borough.

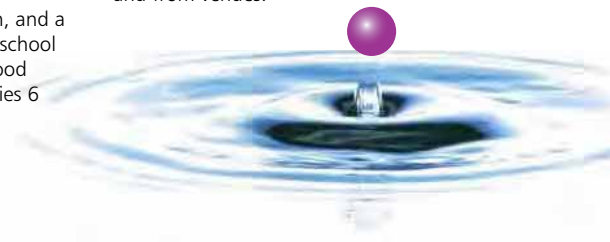


Make a Positive Contribution

Children and young people have told us that they want to know more about local and central government and how they work; they want more opportunities to get involved in youth and school councils and increased access to activities which help them to build their self confidence. In consultation responses, 79% wanted to be involved in peer support and 86% said they wished to be treated equally and with respect. Most respondents feel they can improve their local area and nearly half at both primary and secondary schools would speak to their local councillor/council to do this. Others feel able to speak to professionals like youth workers, or to their parents.

In the Tellus surveys of children and young people in 2006 and 2007, some responses suggested rather higher community involvement by young people in Wigan, and a more positive view of the area around school than is the case elsewhere. This is a good starting point for action in CYPP Priorities 6 and 7.

The 2007 Wigan online survey of children and young people indicated that most young people in schools feel listened to by teachers, but even at primary age 46% of pupils said they don't feel listened to by adults in the community. When asked "How often do you get the chance to play, relax and have fun?" 38% of respondents said occasionally, 31% said always and 31% said sometimes. The great majority of respondents in all age groups said they would like more clubs where they live. The initiatives to increase informal learning opportunities, and other actions in CYPP Priority 7, will improve provision in this respect. In March 2008, Comunik8 highlighted the importance of good marketing/awareness raising of new opportunities – and the issue of transport to and from venues.



Achieve Economic Wellbeing

Young people have said that, for them, this outcome is about every young person being able to go to college or university if they want to and about learning how to manage their money. They also stressed the importance of having the opportunities to earn enough money to buy the basic things they need in life and some luxuries too. The importance of feeling rewarded for trying hard at school or college has been frequently mentioned.

In the Tellus surveys, responses have suggested that young people locally gain more from people-based support than from impersonal information systems.

When asked in the 2007 online survey what they would like to do when they leave school, the majority of respondents said they would have a career or continue in education. The career choices included, actor, singer, sportsperson, barrister, police officer, archaeologist, army, hairdresser, fashion designer, mechanic, airline cabin crew, teacher, pilot, plasterer and builder.

The majority of respondents' ambition is to have a successful career/job and have a good education. To help them achieve this they feel they would like more information on careers and education pathways. In response to this, Connexions continues to review and improve information provision to young people, by development of an online 14-19 prospectus, review of locally produced publications and the development of the national Information, Advice and Guidance standards and Personal Development Curriculum in schools. CYPP Priority 8 directly addresses these important issues.

Comunik8 feedback suggests there is enthusiasm among young people for careers education and guidance, for vocational learning and for employer links. Suggestions from Comunik8 included extending the range of ways in which young people can contact key agencies (e.g. by providing text numbers for Connexions services).



Consultation with key partners and other stakeholders

As well as the agencies represented on the CYPF, consultation has included diocesan representatives, elected members, Schools Forum and the Admissions Forum. Schools have been kept informed and consulted throughout the planning process by their CYPF headteacher representatives. Feedback from these agencies has suggested there is broad agreement between key agencies locally on the plan, and on the priorities we need to address. It was stressed that, although the focus is rightly on narrowing outcome gaps for less advantaged communities and groups, this should nevertheless be in the context of improving outcomes for all.

In addition, consultation has been carried out with parents/carers, including very comprehensive survey/focus group work as part of the Childcare Sufficiency Assessment. Among the most important information emerging from consultation with parents/carers was a continuing need to find ways of ensuring that disadvantaged groups of children and young people (including those with disabilities) are able to access a full range of appropriate services. All key strategies delivering CYPP Priorities 1-8 will be addressing these issues as part of their CYPP responsibilities.





Summary and Conclusions

Important challenges remain, including:

- ▶ High levels of teenage conceptions, especially in the most deprived areas of the Borough
- ▶ Some teenage sexual health issues, including high levels of sexually transmitted infections
- ▶ A legacy of poor health locally, which this generation of young people needs to leave behind by developing lifestyles that are physically and emotionally healthy
- ▶ A need to consolidate the existing robust and responsive arrangements for safeguarding – especially in terms of timeliness of assessments
- ▶ As corporate parents, ensuring outcomes for children in care are as good as we would wish for our own children – meaning that health and educational outcomes in particular need to improve
- ▶ Poor educational attainment by young people – and especially boys - from the most deprived communities in the Borough
- ▶ Making sure that there are lots of constructive things for children and young people to do, and places for them to go
- ▶ A need for improved access to leisure and informal learning opportunities for children and young people with learning difficulties and disabilities
- ▶ Reducing young people's involvement in anti-social and offending behaviour, to keep them on the right track, improve their wellbeing and strengthen the community
- ▶ Full implementation of the 14-19 strategy to ensure the planned entitlement of 14-19 pathways and specialised diplomas is delivered on time, and with high quality, to all groups of young people, so that outcomes for young people improve and educational/training standards are raised,

As a result, 8 partnership priority objectives have been agreed. They are not arranged in any particular order.

- CYPP1** Reduce teenage pregnancy and improve access to sexual health services
- CYPP2** Enhance children and young people's wellbeing, with a particular focus on obesity, alcohol abuse and emotional resilience
- CYPP3** Safeguard children and young people through improved prevention, early intervention and community engagement
- CYPP4** Improve outcomes for Children in Care
- CYPP5** Narrow the attainment gap between our most disadvantaged communities and the population as a whole
- CYPP6** Reduce children and young people's involvement in anti-social behaviour and offending
- CYPP7** Improve the range and accessibility of positive activities for all children and young people
- CYPP8** Increase participation and attainment in education, employment and training for 14-19 year olds

Equality impact assessments have been carried out for these priority objectives, and these will inform detailed planning.

These areas of improvement have been agreed in collaboration with colleagues and advisers from central government (Government Office North West and the Department for Children, Schools and Families) through the 2007 Wigan Priorities Meeting in November. They have also been incorporated in Wigan's Local Area Agreement from 2008.



The partnership's approach to addressing these issues will be based on the key strategies and other enabler strategies aligned to the 8 CYPF priorities at the heart of this plan.

Among the most important activities which underpin the whole plan will be:

- Implementation of effective joint commissioning and other children's trust arrangements, building on solid partnership foundations, to improve the quality and accessibility of services to the most vulnerable
- Extending the network of children's centres and extended schools, to provide local access to a range of specialist services
- Developing locality-based delivery - with early years settings, schools and colleges as the centre of their communities, as the universal services which know all children, young people and families and can identify and respond to needs, supported by specialist agencies from the CYPF Strategic Partnership
- Consolidating the Change for Children system, including the Common Assessment Framework, ContactPoint and Lead Professionals
- Developing the whole workforce serving children and young people to be able to deliver these approaches.

Work to take forward these infrastructure developments will be organised through 7 "Key Changes" described later in this document:

Key Change 1: Children's Trust and Joint Commissioning Arrangements

Key Change 2: Extended Services

Key Change 3: Integrated Front-Line Delivery

Key Change 4: Change for Children

Key Change 5: Workforce Development

Key Change 6: Equality, Diversity and Community Cohesion

Key Change 7: Capital Strategy

Priorities

2008-11

The priorities agreed by the Wigan Borough Partnership for Children, Young People and Families (CYPF) for 2008-11 are as follows:

CYPP
1

Reduce teenage pregnancy and improve access to sexual health services

CYPP
2

Enhance children and young people's wellbeing, with a particular focus on obesity, alcohol abuse and emotional resilience

CYPP
3

Safeguard children and young people through improved prevention, early intervention and community engagement

CYPP
4

Improve outcomes for Children in Care

CYPP
5

Narrow the attainment gap between our most disadvantaged communities and the population as a whole

CYPP
6

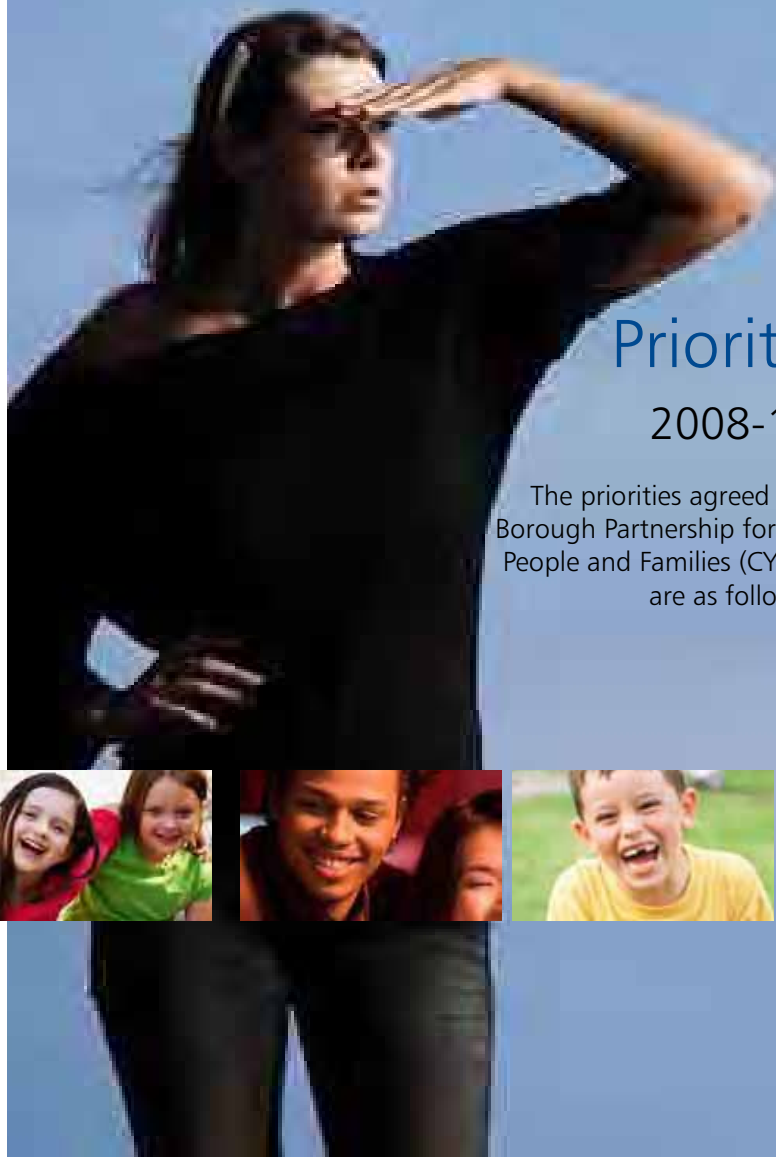
Reduce children and young people's involvement in anti-social behaviour and offending

CYPP
7

Improve the range and accessibility of positive activities for all children and young people

CYPP
8

Increase participation and attainment in education, employment and training for 14-19 year olds



Reduce teenage pregnancy and improve access to sexual health services

+ Why this is a priority for Wigan

The drive to reduce teenage conceptions is national, regional and local. There is a strong correlation between teenage pregnancy and a range of indicators of deprivation, including poverty, low educational attainment and worklessness.



The rate of teenage pregnancy remains high in Wigan. We believe that this is closely linked to low aspirations and limited ambition. Recent research in Wigan has confirmed this, and also suggests that in Wigan some traditional attitudes to the relative roles in society of men and women have been slower to change than has been the case elsewhere. The 2007 Annual Performance Assessment included a specific recommendation in relation to this area: Further reduce teenage conceptions.

From the start of ONS baseline data in 1998 to 2005 the local teenage pregnancy rate had risen from 53.6 per 1000 female population aged 15-17 to 58.7, an overall increase of +9.5%, whilst the England average dropped from 46.6 to 41.3, an overall reduction of -11.4%. The North West average in 2005 was 46.6. However, recently-published data for 2006 shows that the Wigan rate reduced to 52.9, a reduction of 10.7% from 2005. Although much remains to be done, this reversal of the previous trend is extremely welcome and suggests that concerted local action to reduce the number of teenage conceptions is beginning to have an effect. Screening data shows that the great majority (79%) of those taking up screening for Chlamydia in Wigan are aged 19 or younger.

Marked differences can be seen between Wigan's communities, with considerably higher numbers of conceptions in the most deprived wards. A study of 2002-2004 data showed rates of less than 35 per 1000 in Aspull-Standish, Lightshaw, Swinley, Tyldesley East and Winstanley, but rates of over 75 per 1000 in Abram, Hindley, Ince, Newtown and Norley.

Priority Objective	Key Strategies	What we will do by 2009	What we will do by 2010	What we will do by 2011
Reduce teenage pregnancy and improve access to sexual health services	<ul style="list-style-type: none"> Teenage Pregnancy Strategy (to include sexual health for young people and supporting information and data sets) Healthy Schools Strategy PCT Sexual Health Strategy 	Act upon improved data to deliver targeted support to young people at high risk of teenage pregnancy and/or poor sexual health Implement jointly-commissioned Integrated Sexual Health Services Re-develop a teenage pregnancy media and communications strategy Deliver response relating to issues raised by young people in the Great Debate Significantly increase the proportion of sexually active young people accepting screening for Chlamydia to at least 17% Maintain a downward trend in under-18 conceptions	Develop closer links with strategies to reduce alcohol abuse and substance misuse As part of Targeted Youth Support agenda, contribute to the reduction of some of the key risk factors for teenage pregnancy Implement the media and communications strategy Further develop a broad range of targeted sexual health services Strengthen joint planning/commissioning between teenage pregnancy strategy and other related areas – attainment, emotional health and wellbeing, 14-19/NEET, etc Maintain a downward trend in under-18 conceptions	Have in place a multi-agency sexual health training pool delivering a tiered programme of training - targeted to those working in 'hotspot' areas and/or with young people 'most at risk' Reduce the proportion of young people testing positive for Chlamydia Clinic-in-a-Box teenage health drop-in established in secondary school and/or youth setting in each 'hotspot' area Maintain a downward trend in under-18 conceptions

Key Performance Indicators

Key Performance Measures	Responsible Officer	Latest performance				Targets		
		Target	Wigan Actual			2008/09	2009/10	2010/11
NI 112 / BVPI 197: Under 18 conception rate	AD Engagement CYPs	52.2 (-26.8%)	52.9 (-1%)	▲	✓	46.4 (-13%) 2007 ONS data	39.9 (-26%) 2008 ONS data	33.9 (-38%) 2009 ONS data

NI 112: Current performance is improving, and the increase in teenage conceptions has now been reversed. However, Wigan remains behind regional and national averages in terms of progress, and the targets are consequently very challenging. A key to the symbols used in this table can be found at Annex 1

Other important measures of progress in this area are:

- NI 113 Prevalence of Chlamydia in under 20 year olds

PCT Vital Signs:

- 100% of patients contacting GUM (sexual health) services to be offered an appointment within 48 hours
- 95% of all patients contacting GUM services to be seen within 48 hours
- In 2008-09, 80% of all pregnant women to be seen within the first 12 weeks' gestation for a health and social care risk assessment (2009-10 85% and 2010-11 90%)
- 17% of relevant population to be screened for chlamydia

We will be monitoring and reporting progress against these indicators as the CYPP is implemented

Several other important strategies will have a significant role in delivering this priority:

Early Years and Childcare Strategy	Parenting Strategy
Wigan Public Health Strategy	PSHE Strategy
Extended Schools Strategy	Wigan 14-19 Strategy
Things to Do, Places to Go Strategy	Children's Centre (Health) Project
Substance Misuse Strategy (Drugs, Alcohol, Smoking)	Targeted Youth Support

Enhance children and young people's well-being with a particular focus on obesity, alcohol abuse and emotional resilience.

+ Why this is a priority for Wigan

Locally there have been joint initiatives between stakeholders to address health matters affecting children and young people, for example through Sure Start, Public Health and the PCT. Extensive work has been done in schools through personal, social and health education (PSHE) activity and through the Healthy Schools Initiative. To date 76.39% of schools have achieved level 3 of the Healthy Schools standard.



The Greater Manchester Public Health Group identified major areas within the region to be addressed. These included obesity, alcohol abuse and poor emotional health. Research strongly suggests that antenatal care, and support for parents of very young children, is a key factor in breaking cycles of health deprivation.

There is a national drive to combat obesity, and it is an important issue for PCT and Public Health professionals locally. Childhood obesity in Wigan in 2006 still appears to be in line with both the North West and England average. However, given a sharp increase in adult obesity in Wigan in recent years, and the national emphasis on obesity as a factor in poor health, the Partnership believes that urgent preventative work is needed to ensure that Wigan's young people are not to develop lifestyles and diets that lead to obesity in later life. The rate of hospital admissions of young people for alcohol specific conditions is above the England average. The Wigan Health Profile 2007 shows that alcohol is responsible for

more health problems than illegal drugs and the trend is increasing. Wigan children have a tooth decay problem which doesn't appear to be improving – particularly those aged 5 and under. 49.3% of them have missing or decayed teeth compared to the national rate of 38%. The 2005/06 National Health Service Survey of Tooth Decay in five year old children in the North West found that higher levels of decayed teeth were strongly associated with greater social deprivation.

There is now extensive data showing that people living in Wigan's more deprived areas fare worse on health indicators than those from areas of relative affluence. Despite some improvement on previous performance, the 2007 Index of Multiple Deprivation still shows high levels of health deprivation in Wigan's least affluent wards. The 2007 Annual Performance Assessment included a specific recommendation in relation to this area: Reduce health inequalities especially in relation to breast-feeding and oral health.

Priority Objective	Key Strategies	What we will do by 2009	What we will do by 2010	What we will do by 2011
CYPP2: Enhance children and young people's well-being with a particular focus on obesity, alcohol abuse and emotional resilience	<ul style="list-style-type: none"> Healthy Schools Strategy Substance Misuse Strategy (including Drugs, Alcohol and Smoking) Children's Emotional Mental Health and Wellbeing Strategy North West Breastfeeding Strategy Smoking Cessation Strategy Parenting Strategy Greater Manchester Making It Happen (Implementation Strategy). 	<p>Completion of the Joint Strategic Needs Assessment as it relates to children/young people's health & wellbeing</p> <p>Define an outcomes framework for Children's Health and Wellbeing (phase 1)</p> <p>Develop and agree a Children's Health and Wellbeing Strategy</p> <p>Define and agree the implementation arrangements for the Children's Health and Wellbeing Strategy</p> <p>Implement 'Maternity Matters' framework</p>	<p>Implementation of the Children's Health and Wellbeing Strategy</p> <p>Define phase 2 of the outcomes framework for Children's Health and Wellbeing</p> <p>Agree the geographical configuration for the delivery of integrated services (E.g. Children's Centres and Extended Services/Schools)</p> <p>Report on phase 1 of the Outcomes Framework produced</p>	<p>Health and Wellbeing services aligned to Children's Centres and Extended Services/ Schools</p> <p>Report on phase 1 and 2 of the Outcomes Framework produced</p> <p>Initial review of the Children's Health and Wellbeing Strategy</p> <p>Improve uptake of services and outcomes for children and young people at each developmental stage</p> <p>Halt the increase in childhood obesity</p> <p>Reduce the numbers of alcohol-related hospital admissions among young people</p>

Key Performance Indicators

Key Performance Measures	Responsible Officer	Latest performance				Targets		
		Target	Wigan Actual			2008/09	2009/10	2010/11
NI 55 Obesity in primary school age children in Reception Year	ALWPCT AD for Child Services	NT	10.3%	NT	NA	10.3%	10.3%	10.3%
NI 55: Obesity among Wigan children was projected to continue to rise at the time of the preparation of this plan. The immediate objective is to halt this increase, as the targets suggest.								
NI 56 Obesity in primary school age children in Year 6	ALWPCT AD for Child Services	NT	16.9	NT	NA	16.9	16.9%	16.9%
NI 56: Obesity among Wigan children was projected to continue to rise at the time of the preparation of this plan. The immediate objective is to halt this increase, as the targets suggest.								
NI 53 – Prevalence of breastfeeding at 6-8 weeks from birth	ALWPCT AD for Child Services	NT	NA	NT	NA	30%	32%	34%

NI 53: Targets for prevalence of breastfeeding at 6-8 weeks from birth replace earlier targets for initiation of breastfeeding

» A key to the symbols used in this table can be found at Annex 1

Other important measures of progress in this area are:

- NI 50 – Emotional health of children
- NI 51 – Effectiveness of child and adolescent mental health (CAMHS) services
- NI 71 – Children who have run away from home/care overnight
- NI 115 – Substance misuse by young people

We will be monitoring and reporting progress against these indicators as the CYPP is implemented

Several other important strategies will have a significant role in delivering this priority:

PE, Physical Activity and School Sports Strategy (PEPASS)	Early Years and Childcare Strategy
Parenting Strategy	PSHE Strategy
SHAPE Strategy	Wigan 14-19 Strategy
CAMHS Strategy	Children's Centre (Health) Project
Public Health Strategy	Family Information Service Strategy
Childcare Sufficiency Strategy	

Safeguard children and young people through improved prevention, early intervention and community engagement.

+ Why this is a priority for Wigan

The 2007 Annual Performance Assessment identified as a specific area for improvement: "significantly improve the timeliness of initial assessments and the proportion and timeliness of core assessments"

Safeguarding of children and young people is at the heart of the Every Child Matters agenda both nationally and locally. In Wigan, the Wigan Safeguarding Children Board (WSCB) includes representatives of all key partner agencies. The WSCB Business Plan is the key local safeguarding strategy, and is one of the most important delivery mechanisms



for the CYPP. Wigan has robust safeguarding arrangements, with many key indicators in line with or better than national / statistical neighbours average including: number of referrals received; % of child protection reviews taking place on time; duration of children on the child protection register; % of referrals leading to initial assessment; and % of children on the child protection register who have a social worker.

Nevertheless, it is the view of the CYPF that a greater emphasis on prevention and early intervention will reduce the numbers getting into serious difficulties and needing specialist help. In addition, there are areas where performance is currently below national / statistical neighbours average: % of re-referrals; % of initial assessments completed on time; number of core assessments completed for children in need; % of core assessments completed on time; % of S47 investigations leading to initial conference and completed on time.

Of particular importance will be the development across the Borough of the Common Assessment Framework. Significant progress has been made in training large numbers of front line staff across the key agencies, but at the time of the Annual Performance Assessment in October 2007 only 26 assessments had been completed against an annual target of 270. Although abuse and neglect are unfortunately sometimes found in even the most affluent circumstances, children and young people living in areas of deprivation are over-represented in all elements of the safeguarding process. Safeguarding is necessary sometimes to deal with the consequences of deprivation, and is part of the strategy to help people and communities break free of the cycle of deprivation.

Priority Objective	Key Strategies	What we will do by 2009	What we will do by 2010	What we will do by 2011
CYPP3: Safeguard children and young people through improved prevention, early intervention and community engagement.	<ul style="list-style-type: none"> Wigan Safeguarding Children Board Business Plan Early Intervention and Prevention Strategy Parenting Strategy Full implementation of Change for Children system Anti-Bullying Strategy 	Extend the remit of the WSCB to a broader safeguarding agenda Draw together all prevention strategies to form a borough-wide overview Commissioned parenting service in place that supports thresholds of need levels 3b and 4 CFC Steering Group Implementation Plan fully delivered 95% of children's workforce trained in CAF and role of Lead Professional to enable access to ContactPoint training	Have robust policies/procedures in place to comply with its wider role/responsibilities Pilot a range of initiatives to meet identified need Fully commissioned parenting service where all practice is evidence based and meets local need and is value for money CFC system fully embedded in all partner agencies' operational procedures ContactPoint training programme in progress for children's workforce	Have evaluated the effectiveness of safeguarding within an early intervention and prevention approach Embed an early intervention and prevention approach in all service provision Area-based parenting teams meeting identified local need with local champions in each locality All non-statutory assessment systems replaced with Common Assessment Framework

Key Performance Indicators

Key Performance Measures	Responsible Officer	Latest performance				Targets		
		Target	Wigan Actual			2008/09	2009/10	2010/11
NI 60 – Core assessments for children's social care that were carried out within 35 working days of their commencement	AD Care/ Inclusion CYPs	62%	70%	★	✓	75.1%	77.0%	83%
NI 60: Performance against this indicator has improved significantly during 2007/08 and is now graded 'adequate' on the national performance and assessment framework. However, performance is still below the national and our statistical neighbour averages.								
NI 64 Child protection plans lasting 2 years or more	AD Care/ Inclusion CYPs	3%	0%	★	✓	3%	3%	3%
NI 64: Performance is better than the target and is graded good on the national performance and assessment framework.								
2016SC Percentage of referrals that are repeat referrals within 12 months	AD Care/ Inclusion CYPs	25%	28.9%	▲	✓	25%	23.5%	22%

2016SC: The repeat referral rate is above national and similar authority averages, but is falling and showing promising signs of improvement. ▶ A key to the symbols used in this table can be found at Annex 1

Other important measures of progress in this area are

- NI 59 – Percentage of initial assessments for children's social care carried out within 7 working days of referral
- NI 65 – Children becoming the subject of a Child Protection Plan for a second or subsequent time
- NI 67 – Percentage of child protection cases which were reviewed within required timescales
- NI 68 – Referrals to children's social care going on to initial assessment
- NI 69 – Children who have experienced bullying
- NI 70 – Hospital admissions caused by unintentional and deliberate injuries to children and young people
- NI 71 – Children who have run away from home/care overnight

We will be monitoring and reporting progress against these indicators as the CYPP is implemented

Other important strategies will have a significant role in delivering this priority:

Missing Children Strategy	Family Information Service Strategy
Childcare Sufficiency Strategy	

Improve outcomes for Children in Care.

+ Why this is a priority for Wigan

At Borough level, work with children in care is a significant factor in the Local Area Agreement, and the Care Matters white paper has highlighted this as being of national importance. Effective action to improve the life chances of these young people will, in the view of the Partnership, not only address our responsibilities to the individuals concerned, but also have a significant positive effect on the outcomes sought for all young people in this plan.

The 2007 Annual Performance Assessment included 2 specific recommendations in relation to the care system:

- Increase the proportion of older care leavers with pathway plans
- Increase opportunities for looked after children and young people to participate in corporate parenting

Some of Wigan's performance is below national / statistical neighbours' average: care leavers achieving 1 or more GCSE's; health of Children in Care (% with a dental check and health assessment during the year); Children in Care absent from school (based upon 2006/07 data; cost of services to Children in Care.

The statistics which are currently in line with national / statistical neighbours' average include: stability of placements (short-term); % of children adopted from care; long-term stability of placements; % of children in care with a final warning, reprimand or conviction. On some indicators, Wigan is better than the national / statistical neighbours average: care leavers in education, employment or training; care leavers in suitable accommodation; % of children in care sitting one or more GCSE; % of care leavers achieving 5 or more grades A*-C at GCSE.

A study carried out in September 2004 illustrated that a large proportion of Children in Care came from the most deprived townships within the Borough. When the research was undertaken, 75% of children entered care due to abuse and neglect, which reflected national trends.



Priority Objective	Key Strategies	What we will do by 2009	What we will do by 2010	What we will do by 2011
CYPP4: Improve outcomes for Children in Care.	<ul style="list-style-type: none"> • Wigan Safeguarding Children Board Business Plan • Parenting Strategy • Early Intervention and Prevention Strategy • Children in Care Strategy • Attendance Strategy 	<p>Develop and agree a multi-agency Children in Care Strategy for Wigan Borough</p> <p>Improve data systems so that underachieving children are identified as early as possible, and provided with targeted support</p> <p>Through the Local Area Agreement, place high priority on stability of placements so that young people can develop confidence and self esteem</p> <p>Launch a foster care recruitment campaign</p> <p>Develop strategies to reduce the number of young people in care missing from home</p>	<p>Establish effective mechanisms to ensure that Children in Care contribute to service evaluations and developments</p> <p>Review service delivery for Children in Care, and redesign/commission services to meet needs</p> <p>Complete a multi-agency health care audit for Children in Care, and produce an action plan to address requirements</p> <p>Implement/commission a care leavers' employability policy across partner agencies</p> <p>Further improve educational attainment by providing an individualised programme for every child in care</p>	<p>Fully implement the Children in Care Strategy across all key agencies</p> <p>Improve health care for Children in Care, by implementing the action plan</p> <p>Substantially reduce the educational attainment gap between children in care and their peers</p> <p>Significantly improve educational qualifications of care leavers</p> <p>Meet locally-determined thresholds of attendance for Children in Care</p> <p>Reduce the numbers of young people in care who are missing from home</p>

Key Performance Indicators

Key Performance Measures	Responsible Officer	Latest performance				Targets		
		Target	Wigan Actual			2008/09	2009/10	2010/11
NI 101 Children in Care achieving 5 or more GCSEs at A*-C (or equivalent) at Key Stage 4 (including English and maths)	AD Care/ Inclusion CYPS	NT	0%	NT	NA	24%	27.3%	NT
NI 101: Performance in this indicator was poor - although numbers of eligible children in care sitting GCSE examinations was above average								
NI 62 Stability of placements of looked after children: number of moves	AD Care/ Inclusion CYPS	9.0%	10.8%	▲	✓	9.0%	9.0%	9.0%
NI 62: Performance in this indicator has improved during the year and is graded very good on the national performance and assessment framework								
NI63 Stability of placement of looked after children's length of placement	AD Care/ Inclusion CYPS	73.0%	73.5%	●	✓	75%	77%	80%

NI 63: Performance in this indicator is good in relation to targets and is better than the previous year's national and statistical neighbour averages

▶ A key to the symbols used in this table can be found at Annex 1

Other important measures of progress in this area are

- NI 58 – Emotional and behavioural health of Children in Care
- NI 99 – Children in Care reaching Level 4 in English at Key Stage 2
- NI 100 – Children in Care reaching Level 4 in maths at Key Stage 2
- NI 106 – Young people from low income backgrounds progressing to Higher Education
- NI 147 – Care leavers in suitable accommodation
- NI 148 – Care leavers in education, employment or training

We will be monitoring and reporting progress against these indicators as the CYPP is implemented

Other important strategies will have a significant role in delivering this priority:

Primary Strategy	Secondary Strategy
Targeted Youth Support	Family Information Service Strategy

Narrow the attainment gap between our most disadvantaged communities and the population as a whole.

+ Why this is a priority for Wigan

Locally, the narrowing of attainment gaps continues to be central to the Local Area Agreement and the Sustainable Communities Strategy. The national context includes the Children’s Plan and the Every Child Matters (ECM) agenda. There is increasing evidence that delivery of improved attainment for disadvantaged communities and groups is dependent on the whole range of ECM outcomes being improved for the children and young people involved. Each of the priorities highlighted in this plan will, if successfully delivered, have a direct impact on attainment, particularly for the most disadvantaged

In general, pupils from the more disadvantaged groups have lower attainment than the Borough average. In the 2007 Foundation Stage Profile, the gap in attainment between the lowest achieving 20% and the rest of the year group was 34.8%. The achievement gap in English and maths at Key Stage 2 between children entitled to free school meals and their peers was 20% in 2007. The equivalent attainment gap at GCSE was 26.1%. Boys’ attainment is, on average, lower than that of girls at all ages, but is improving.

Extensive data is now available to show that young people from the most deprived areas of the Borough are disadvantaged in respect of their educational attainment. A series of studies, including IMD, IDACI and Acorn data, has identified the issues and provided evidence which now enables schools and other agencies to target individuals and communities at risk.

The 2007 Annual Performance Assessment included 2 specific recommendations in relation to this area, based on 2006 attainment data:

- Reverse the dip in standards at Key Stages 1 and 2 in English, especially in writing
- Strengthen the attainment of higher achieving children and young people, in all key stages.



Priority Objective	Key Strategies	What we will do by 2009	What we will do by 2010	What we will do by 2011
CYPP5: Narrow the attainment gap between our most disadvantaged communities and the population as a whole.	<ul style="list-style-type: none"> • Early Years and Childcare Strategy • Primary Strategy • Secondary Strategy • Inclusion Strategy • Extended Schools Strategy • 14-19 Strategy • Strategy for School Places and Buildings • Attendance Strategy • EBSD Review 	<p>Improve systems/practice for early identification of young people who are making insufficient progress</p> <p>Continue to strengthen leadership improvement strategies at Local Authority, partnership and school/provider levels, in particular focussing on use of data</p> <p>Continue the focus on improving learning and teaching in all settings, especially in English and mathematics</p> <p>Design and pilot a range of innovative and co-ordinated programmes that apply the latest research and expertise to narrowing attainment gaps in Wigan</p> <p>Reduce persistent absence in secondary schools</p> <p>Establish area based PRU’s</p>	<p>Launch the programmes piloted in 2008-09 Borough-wide, with primary, secondary and 14-19 projects</p> <p>Apply the use of the Learning Platform and other new opportunities offered by ICT development to the narrowing gaps priority</p> <p>Address funding/staffing and infrastructure constraints</p> <p>Review effectiveness of first wave of project implementation, especially rigorous pupil progress tracking, high quality inclusive classroom teaching and excellence in leadership and management</p> <p>Deliver full core offer in Extended Schools</p>	<p>Be able to demonstrate reduction in attainment gaps for disadvantaged localities and groups</p> <p>Be able to evidence commitment from all key stakeholders (including schools/providers and Local Authority) to directing resources to meet the needs of our most vulnerable groups</p> <p>Increase the prominence of reflective practice, action research and self-evaluation in working towards narrowing attainment gaps by implementation and communication of outcomes of projects</p> <p>Assess change and outcomes achieved so far in consultation with all stakeholders. Consider any barriers to success, and put in place action to overcome them</p>

Key Performance Indicators

Key Performance Measures	Responsible Officer	Latest performance				Targets		
		Target	Wigan Actual			2008/09	2009/10	2010/11
NI 92 Narrowing the gap between the lowest achieving 20% in the EYFSP and the rest	AD Learning and Attainment CYP5	33.6%	34.8%	●	✓	29.3%	28.7%	NT
NI 92: Performance was slightly behind target, but reflects good levels of achievement and compares well with national averages								
NI 102a Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stage 2 (English and Mathematics)	AD Learning and Attainment CYP5	NT	20%	NT	NA	18%	16%	14%
NI 102a: Performance is improving in this indicator and is in line with or slightly better than national and regional averages								
NI 102b Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stage 4	AD Learning and Attainment CYP5	NT	26.1%	NT	NA	24%	22%	20%

NI 102b: Performance is disappointing in this indicator, and is worse than national and regional averages

▶ A key to the symbols used in this table can be found at Annex 1

Other important measures of progress in this area are

- NI 87 – Secondary school persistent absence rate
- NI 104 – The special educational needs (SEN)/non-SEN gap – achieving Key Stage 2 English and Maths threshold
- NI 105 – The special educational needs (SEN)/non-SEN gap – achieving 5 A*-C including English and Maths
- NI 106 – Young people from low income backgrounds progressing to Higher Education
- NI 107 – Key Stage 2 attainment for black and minority ethnic groups
- NI 108 – Key Stage 4 attainment for black and minority ethnic groups

We will be monitoring and reporting progress against these indicators as the CYPP is implemented

Other important strategies will have a significant role in delivering this priority:

Building Schools for the Future	Healthy Schools Strategy
Greater Manchester Challenge	Parenting Strategy
Secondary Review	PE, Physical Activity and School Sports Strategy (PEPASS)
Childcare Sufficiency Strategy	Family Information Service Strategy

PRIORITY OBJECTIVE CYPP **6**

Reduce children and young people's involvement in anti-social behaviour and offending

+ Why this is a priority for Wigan

National policy contexts for this priority include the Crime and Disorder Act 1998, Every Child Matters / 2004 Children Act, the National Youth Crime Action Plan, and "Every Child Matters: Change for Children in the Criminal Justice System". Locally, we are implementing a Prevent and Deter strategy as part of the Prolific and Priority Offender Strategy. There is also an Anti-Social Behaviour strategy and the Neighbourhood Policing Plan.

Anti-social and offending behaviour is damaging for the community, and also for the young people involved. Offenders are one of the groups for whom good ECM outcomes, (including good health, being safe, high attainment, having a stake in the community and economic wellbeing) are compromised. On the other hand, Community Safety Partnership data demonstrates that crime and antisocial behaviour are more of a problem for those living in deprived neighbourhoods than in the rest of the Borough.

Wigan's Youth Offending Team performs well, with restorative justice

practice identified as outstanding in the Joint Area Review – and key indicators including the number of first time entrants to the Youth Justice system show above average performance. Nevertheless, there are areas for improvement – especially in relation to substance misuse, levels of custody, accommodation for young offenders leaving custody, and the proportion of supervised juveniles in full-time education, training and employment. The 2007 Annual Performance Assessment specified supervised juveniles in its recommendation to reduce numbers not in education, employment or training.



Priority Objective	Key Strategies	What we will do by 2009	What we will do by 2010	What we will do by 2011
CYPP6: Reduce children and young people's involvement in anti-social behaviour and offending	<ul style="list-style-type: none"> Youth Justice Board Business Plan Youth Justice Capacity and Capability Assessment and Plan Respect Action Plan Anti-Social Behaviour Strategy 	<p>Improve the quality of assessment and planning processes and ensure that intervention is matched to the level of need and risk</p> <p>Review and up-date the Youth Offending Team Prevention Strategy to align with other relevant plans and strategies</p> <p>Improve the proportion of young people engaged in education, training or employment</p> <p>Improve access to suitable accommodation for young people within the criminal justice system</p> <p>Develop a strategy to reduce offending by Looked After Children and Care Leavers</p> <p>Develop the confidence of the courts in community alternatives to custody</p>	<p>Implement the new legislation in relation to the Youth Rehabilitation Order and the scaled approach</p> <p>Deliver effective preventative services and actively engage with local communities in restorative and solution focussed approaches to youth crime and anti-social behaviour</p> <p>Improve attendance rates and secure access to full time ETE provision for school pupils and the post 16 age group</p> <p>Extend the range of options available to young people, including a supported lodgings scheme</p> <p>All relevant agencies and organisations engaged in delivering the strategy to reduce offending by LAC</p> <p>Ensure effective arrangements are in place for the new legislation</p>	<p>Be able to demonstrate a reduction in re-offending rates</p> <p>Be able to demonstrate significant reductions in the number of First Time Entrants to the criminal justice system and improved public confidence in the youth justice system</p> <p>Be consistently attaining the 90% target for young offenders engaged in education, training and employment</p> <p>Have the necessary range of accommodation options to meet the needs and circumstances of young people</p> <p>Be able to demonstrate significant reductions in offending by Looked After Children and care-leavers</p> <p>Be able to demonstrate significant reductions in the use of custody by courts</p>

Key Performance Indicators

Key Performance Measures	Responsible Officer	Latest performance			Targets			
		Target	Wigan Actual		2008/09	2009/10	2010/11	
NI 19 Rate of proven reoffending by young offenders	AD Engagement CYPs	NT	39.4%	NT	NA	37.4%	35.4%	33.4%
NI 45 Young offenders engagement in suitable education, employment or training (EET).	AD Engagement CYPs	90%	67.3%	▲	✓	75%	85%	90%
NI 111 Reduction in first time entrants to the youth justice system	AD Engagement CYPs	-5%	-12.9%	★	✓	-15%	-20%	-25%

NI 19: Performance in this indicator has been good in Wigan, although the most recent data shows a decline in performance, which we are working to reverse

NI 45: Performance in this indicator is disappointing. Although the national target of 90% is proving challenging for all local authorities, Wigan's performance is poorer than statistical neighbour and national averages

NI 111: Performance in this indicator is good in comparison to other local areas

▲ A key to the symbols used in this table can be found at Annex 1

Other important measures of progress in this area are

- NI 17 – Perceptions of antisocial behaviour
- NI 22 – Perceptions of parents taking responsibility for the behaviour of their children
- NI 43 – Young people sentenced to custody
- NI 44 – Ethnic composition of offenders
- NI 46 – Young offenders' access to suitable accommodation
- NI 115 – Substance misuse by young people

We will be monitoring and reporting progress against these indicators as the CYPP is implemented

Other important strategies will have a significant role in delivering this priority:

Positive Activities for Young People	Respect Agenda
Participation Strategy	Opportunity Strategy
Things to Do, Places to Go Strategy	Extended Schools
Targeted Youth Support	Parenting Strategy
Young People's Substance Misuse Strategy	14-19 strategy
Homelessness Strategy	Children in Care strategy
National Youth Crime Action Plan	Reducing Re-offending Action Plan
Neighbourhood Policing Plan	Prolific and Priority Offender Strategy
Crime and Disorder Reduction Partnership Strategic Assessment	

Improve the range and accessibility of positive activities for all children and young people.

+ Why this is a priority for Wigan

National, regional, sub regional and local policy contexts for the proposed priority include the Education and Inspections Act 2006, Youth Matters, Every Child Matters, Aiming High for Young People: a ten year strategy for Positive Activities, and the Wigan CYPP. Considerable energy has been invested across agencies in the development of the Wigan "Things to Do, Places to Go" Strategy. Young people have consistently told us, (for example in several consultations for the CYPP and in the Ofsted Tellus surveys) that they would like more activities to be available in their local areas. Very recently, in discussions about the 8 CYPP priorities, the Comunik8 group of secondary school council representatives made suggestions about how the priority could be delivered – including enhanced marketing and improved transport arrangements.



Youth Service has conducted annual surveys with young people, and they have consistently expressed views on the need for better quality facilities across the Borough and in particular in their own neighbourhoods. They have also expressed opinions about extending the range and offer of suitable activities. They too expressed concerns on transport and cost of provision. Young people have also been involved in assessing the quality of both provision and activities and making recommendations about how these could be improved and developed.

The Youth Opportunities Fund and Youth Capital Fund have allowed young people to access funding to provide both improvements to facilities and extend the range of activities. Both the bidding and decision process have been undertaken by young people themselves. Clearly with the confirmation of a further three years' funding there is huge potential for development in these areas.

The Best Value General Survey placed provision of positive activities for young people among the top 3 priorities for members of the local community.

Current Performance is below national average and target on the percentage of young people reached by publicly funded youth services. We are also below national average on number of youth workers in relation to population.

Priority Objective	Key Strategies	What we will do by 2009	What we will do by 2010	What we will do by 2011
CYPP7: Improve the range and accessibility of positive activities for all children and young people	<ul style="list-style-type: none"> Participation Strategy Things to Do, Places to Go Strategy Building Schools for the Future Extended Schools Volunteering Strategy 	<p>Review buildings and spaces, and undertake a fit for purpose exercise. Agree a development plan for existing buildings</p> <p>Deploy both YOF and YCF to improve places and activities. (Ongoing until 2011)</p> <p>V - Project implemented with increased numbers of young people volunteering and volunteer places offered to them (to 2011)</p> <p>Begin to publicise and implement the Things to Do, Places to Go Strategy</p> <p>Develop a Young Persons' Offer</p> <p>Develop a Play Strategy for children in Wigan Borough</p> <p>Implement a Leisure for All strategy, with particular emphasis on provision for young people with LDD</p>	<p>Development of Young Person's Media Strategy</p> <p>Establish Young People's Scrutiny panels to oversee the implementation of the Strategy and monitor outcomes</p> <p>Establish Standards and a Good Practice Guide to support the involvement of young people in the shaping of service provision</p> <p>Develop a Young Persons' Transport Strategy</p> <p>Develop innovative use of communication and technology to ensure the effective promotion of places and activities</p> <p>Increase Sports, Culture and Media opportunities for young people, and increase numbers of young people with LDD accessing</p>	<p>Building Strategy to be developed and agreed across partnerships</p> <p>Capital Build programme in place which facilitates the strategic new build programme, designing buildings and spaces that meet the needs of young people in the 21st Century</p> <p>Structures and processes are in place to facilitate young people to be supported (using approaches outlined in the Good Practice Guide) to influence 5% of budget spent on positive activities</p> <p>Be able to evidence increased participation in positive activities</p>

Key Performance Indicators

Key Performance Measures	Responsible Officer	Latest performance				Targets		
		Target	Wigan Actual			2008/09	2009/10	2010/11
NI 57 Children and young people's participation in high quality PE and sport	AD Care and Inclusion CYPs	NT	NA	NT	NA	25%	60%	90%
NI 57: This national indicator will be introduced from 2009-10. Until the definition is finalised proxy data will be compiled locally. Targets may require revision when definitions are published								
NI 110 Young people's participation in positive activities	AD Engagement CYPs	NT	NA	NT	NA	NT	To be agreed (LAA)	To be agreed (LAA)
NI 110: This national indicator will be introduced from 2009-10. NI data will be taken from a new Tellus survey question, so baselines/targets will be developed in 2008-09								
CYPP Local Indicator – access to positive activities for young people with LDD	AD Engagement CYPs	NT	1.3%	NT	NA	2.5%	3.75%	5%

Local: There is no available comparator data, but selection of this local target reflects the need (identified through self assessment, consultation and JAR evidence) to improve performance in this aspect of service

A key to the symbols used in this table can be found at Annex 1

Other important measures of progress in this area are

- NI 199 - Children and young people's satisfaction with parks and play areas.

We will be monitoring and reporting progress against this indicator as the CYPP is implemented

Other important strategies will have a significant role in delivering this priority:

SHAPE Strategy	Extended Schools
Playing for Success	PE, Physical Activity and School Sports Strategy (PEPASS)
Play Strategy	14-19 Strategy
Anti Social Behaviour Strategy	Family Information Service Strategy
Childcare Sufficiency Strategy	

PRIORITY OBJECTIVE CYPP 8

Increase participation and attainment in education, employment and training for 14-19 year olds.

+ Why this is a priority for Wigan

The Government White Paper, 14-19 Education and Skills, set out the policy proposals for introducing the qualifications and curriculum changes that would be necessary to radically reform 14-19 provision. The aim is to create a system of 14-19 education matching the best anywhere; a system where all young people have opportunities to learn in ways which motivate and stretch them and through hard work qualify themselves for success in life; one where educational opportunity and chances in life do not depend on accident of birth, but are uniformly available to all young people. Partners in Wigan have been working energetically to develop a local response to the DCSF 14-19 Implementation Plan.

Overall the percentage of pupils achieving 5 or more A*-C at GCSE in 2007 showed continued, significant improvement. 61.4% of pupils achieved 5 or more A*-C in 2007. This has exceeded local targets. The percentage of pupils achieving 5 or more A*-C GCSE including English and Mathematics improved to 45%. The GCSE "average points score", which shows how well young people of all abilities have done across their subjects, has continued to improve to 382. However, even with this continued improvement at Key Stage 4 in 2007, Wigan is still below the national average. CYPS has developed a series of analyses that maps attainment by Super Output Areas across Wigan. The report indicates that at Key Stage 4 the average GCSE points score for pupils living in the most advantaged SOAs is 450; whereas in the most disadvantaged it is 310.

Wigan's performance in percentage achieving Level 2 at 19 has improved since 2004 when Wigan was below the greater Manchester average with 62% compared to 63%. In 2006 Wigan was at 68% compared to 65% across Greater Manchester. The percentage achieving Level 3 at 19 Wigan has improved but remains below the Greater Manchester average.

The number of young people aged 16-18 who are NEET (not in education, employment or training) is at its lowest level since 2004. This ongoing improvement in performance in the NEET figure can be attributed to a range of strategies and developments implemented at a local level. Analysis of the NEET cohort shows that the vast majority of young people who are NEET are engaging in education, employment and training but in turn move in and out of the system as they either drop out or complete their previous activity. It is estimated that only around 1% of 16 – 18 year olds are "longer term NEET" defined at each of the three survey points at 16, 17 and 18 years old. Furthermore, at any one time over half of the NEET group is actively seeking education, employment or training and we recognise that changes in both provision and financial arrangements for young people impacts significantly on NEET performance.

The 2007 Annual Performance Assessment included 2 specific recommendations in relation to this area:

- Attainment at Level 3 post 16
- The reduction of the proportion of young people, including those with learning difficulties and/or disabilities and supervised juveniles, who are not in education, employment or training.

Priority Objective	Key Strategies	What we will do by 2009	What we will do by 2010	What we will do by 2011
CYPP8: Increase participation and attainment in education, employment and training for 14-19 year olds.	<ul style="list-style-type: none"> • Wigan 14-19 Strategy • NEET Strategy • Information, Advice and Guidance Strategy 	Continue to develop effective collaborative arrangements with all 14-19 providers Develop and submit bids for the third round of Diplomas Promote the provision of high quality education and training opportunities for young people Ensure the September Guarantee is met for all 16/17 year olds in September 2009 Develop an Employer Engagement Strategy Pilot national Information Advice and Guidance (IAG) standards with providers Implement shadow arrangements for "Raising Expectations", to procure appropriate and high quality 14-19 opportunities for young people	Begin teaching 7 Diploma lines from September 2009 Ensure Wigan's Virtual Learning Network is supporting the learning and teaching of Specialised Diplomas Ensure the "September Guarantee" is met for all 16/17 year olds in 2010 Ensure all schools will be able to teach functional skills All providers assessed against IAG standards Reduce the numbers of young people with LDD who are NEET Establish an effective commissioning process for 14-19 provision in line with new responsibilities in "Raising Expectations"	Promote the effective teaching of additional Diploma lines from September 2010 Ensure the "September Guarantee" is met for all students in September 2010 Increase the proportion of 19 year olds achieving Level 2 qualifications, and reduce the inequality gap at Level 2 Increase the proportion of 19 year olds achieving Level 3 qualifications, and reduce the inequality gap at Level 3 Reduce the % of young people NEET to 6.8% or below All providers meeting agreed quality standard for IAG Implement local commissioning of 14-19 provision

Key Performance Indicators

Key Performance Measures	Responsible Officer	Latest performance				Targets		
		Target	Wigan Actual			2008/09	2009/10	2010/11
NI 79 Achievement of a Level 2 qualification by the age of 19	AD Learning and Attainment CYPS	70%	69%	●	✓	71%	72%	73%
NI 79: Performance is improving and is now in line with national and ahead of statistical neighbour averages								
NI 80 Achievement of a Level 3 qualification by the age of 19	AD Learning and Attainment CYPS	41%	40%	●	✓	42%	43%	44%
NI 80: Performance is improving and is in line with statistical neighbour average, but is still poorer than the national average								
NI 117 16 to 18 year olds who are not in education, employment or training (NEET)	AD Engagement CYPS	8.8%	8.16%	★	✓	7.8%	7.5%	6.8%

NI 117: Performance has been poorer than national and statistical neighbour averages, but is improving

▶ A key to the symbols used in this table can be found at Annex 1

Other important measures of progress in this area are

- NI 81 – Inequality gap in the achievement of a Level 3 qualification by the age of 19
- NI 82 – Inequality gap in the achievement of a Level 2 qualification by the age of 19
- NI 90 – Take up of 14-19 learning diplomas
- NI 91 – Participation of 17 year-olds in education or training

We will be monitoring and reporting progress against these indicators as the CYPP is implemented.

Other important strategies will have a significant role in delivering this priority:

LSC "Raising our Game" – key priorities and actions	Extended Schools
Review of secondary school places	Employment Engagement Strategy
Building Schools for the Future	Teenage Pregnancy Strategy
Targeted Youth Support	Housing Strategy
Childcare Sufficiency Strategy	



Developing the Infrastructure



Children's Trust and Joint Commissioning Arrangements

»» Why this is an important development for Wigan

The development of an effective Children's Trust, underpinned by sound joint commissioning arrangements is key to the successful delivery of the five key outcomes in Wigan. There is a national expectation that Children's Trust arrangements will be in place in all Local Authority areas by April 2008 and that they will be regularly reviewed and improved as part of the ongoing Children and Young People's Plan process.

PROGRESS TO DATE

Our local Children's Trust (The Wigan Borough Partnership for Children, Young People and Families) is in place and functioning with all key partners represented and engaged.

The Trust agreed a 3 year Children and Young People's Plan in 2006 and has now reviewed and re-written the plan with effect from April 2008.

An agreed Joint Commissioning Framework is in place, including common definitions, principles, processes and priorities for action.

A joint commissioning unit has been established under the auspices of Children and Young People's Services within the Local Authority and with funding contributions from the PCT.

The Joint Commissioning Framework is being implemented with joint commissioning reviews currently underway in respect of Children and Young People with Complex Needs, Placements of Looked after Children and Parenting.

Aspirations - what we want to achieve

Our trust arrangements have now been in place for 2 years and much progress has been made as evidenced in the outcomes of our JAR and APA. We do however recognise the need to review and revise our Children's Trust arrangements with a renewed focus on extending joint commissioning arrangements, increasing our emphasis on early intervention and prevention and developing locality based partnerships supported wherever possible by multi-disciplinary/agency locality teams.



Priority actions for 2008-09

- Review and revise the membership, structure and remit of Wigan Borough Partnership for Children, Young People and Families.
- Develop local area partnerships within the overall umbrella of CYPF
- Review the outcomes of the pilot programmes within the Joint Commissioning Framework and develop proposals for the next stage of the joint commissioning programme
- Develop proposals for the integration of commissioning arrangements and posts between the Local Authority and the PCT in relation to commissioning for better health outcomes for children and young people
- Implement shadow arrangements for "Raising Expectations", to procure appropriate and high quality 14-19 opportunities for young people.



key
change **2**

Extended Services



Why this is an important development for Wigan

The Every Child Matters agenda is the key driver for the implementation of Extended Schools/Services strategy. Success will be measured against the extent to which Extended Schools/ services impacts on the whole school improvement, raising of standards, raising aspirations of our children and young people and promoting social inclusion.

PROGRESS TO DATE

Extended School clusters have been developed in each area across the borough; these are facilitated by the Principal Officers for Extended Services (Schools). Each cluster is supported to complete an audit of current provision that has been mapped against the Extended Schools Core Offer.

Action plans have been developed to address gaps in provision and funding allocated to the clusters to support the development and sustainability of services.

Currently Wigan has 31 schools meeting the Full Core offer requirements and is on line to meet the September 08 target of 50% of Primary schools and one third of Secondary schools meeting core offer requirements.

Good examples of co-location of a range of partners on school sites have been established (e.g. Platt Bridge Community First and Abraham Guest High School).



Aspirations - what we want to achieve

The overall aim is to develop learning communities by the delivery of the core offer in all schools, offer a range of services through the clusters and support the integration of other service providers for example Health, Social care, Voluntary sector etc. It is also important that we provide specific integrated services in community locations for those who would not traditionally access this type of support, to develop social cohesion.



Priority actions for 2008-09

- To continue to develop the Extended Schools Clusters in Phase 3 Children's Centre developments
- To meet targets set for the Extended Schools strategy by September 2008.
- To strengthen areas of the core offer within the clusters where gaps have been identified
- To develop an Extended Services Strategy
- To complete a minimum of one Phase 3 Children's Centre
- To review all resource allocations to ensure a more targeted approach with partners to the most deprived areas and the most vulnerable families
- To develop and begin implementation of the Childcare Sufficiency Strategy, in line with the findings of the Childcare Sufficiency Assessment.



Integrated Front Line Delivery



Why this is an important development for Wigan

The case for integrated front-line delivery of services as a key tool to help deliver improved outcomes for children and young people has been well made at both a local and national level. Integrated front-line delivery can ensure services are coordinated around the needs of the child, facilitate early identification of need, reduce duplication and service overlap, improve service access, free up resources to focus on early intervention and prevention and improve the capability of services to effectively meet needs.

PROGRESS TO DATE

Wigan has some excellent examples of integrated front-line service delivery already in place. Our Youth Service, Connexions Service and EWS have operated through locality based multi-disciplinary teams since 2002, our YOT operates a very successful model of interagency working and our Children's Centres have all been developed on the basis of providing integrated locality based teams of staff. We recognise however that much more can be done to focus services around the needs of specific communities of young people. In some cases that will involve locality based communities and in some cases, (for example children and young people with complex needs) it might involve communities of need.

Aspirations

- what we want to achieve

We want to extend the best practice we have in place in some service areas to all service provision for children and young people. We want to review all areas of service delivery across children and young people's services and wherever possible create locality based teams of professionals who will respond effectively to the needs of their local community as identified through consultation processes including CCFA (Councillor Call for Action). We want to create a partnership and management/delivery structure that fully engages all elements of local communities in the planning and delivery of key services. We want key community stakeholders, for example schools and health professionals to become more involved in the planning and delivery of the full range of services for children and young people within the communities they serve.



Priority actions for 2008-09

- Ensure integrated front-line delivery is embedded as a key principle in our commissioning framework
- Develop proposals for a new service delivery infrastructure that ensures locality or community of need, integrated front line delivery
- Consult widely and seek to implement new structures with effect from April 2009
- Develop a locality based partnership structure to help plan and deliver integrated front line services
- Demonstrate the delivery of targeted youth support by December 2008.

Change for Children and Young People system development



Why this is an important development for Wigan

This process is at the heart of our preventative strategy and plans for targeted youth support. It will help identify and develop solutions to meet children and young people's needs and overcome barriers that prevent them from progression in one or more of the 5 key outcomes. It is a partnership approach, designed to avoid duplication of effort and the risk of alienating children, young people, parents and carers if different agencies ask the same questions as part of different assessment regimes. It will give service users and agencies one point of contact in the lead professional to co-ordinate and review progress in terms of agreed action and support. It is a framework that will enable practitioners to share information and prevent children and young people reaching the more serious 3rd and 4th levels of the threshold model in terms of staying safe. In the long run, this should impact on the number of formal assessments required, by addressing issues at an earlier stage and putting support mechanisms in place.

PROGRESS TO DATE

Good progress has been made in terms of developing an infrastructure to support the process. This includes the development of training materials and delivery of training to multi-agency teams with representation from 40 different agencies and over a thousand participants. The development and production of printed materials (including the CAF Handbook, change system flowchart, over arching procedures and a joint CAF/ContactPoint newsletter) help to support the children's workforce in implementation. An audit is in progress to assess how CYPS and partner agencies are progressing in terms of reviewing their non-statutory assessment frameworks and replacing them with CAF. This process of embedding CAF is now starting to develop well.

Aspirations

- what we want to achieve

We want CAF to be fully integrated into all relevant operational procedures across the partnership. This should include clear direction as to when a CAF should be used, the role of the lead professional, the use of ContactPoint (when on stream), and when to refer straight to the Children in Need Duty Team. It also needs to clearly state that the CAF process relates to barriers for all five key outcomes. We hope that once this system is fully integrated it will improve the life chances of all our children and young people, it will enable them to progress and realise their potential in terms of the five key outcomes. In terms of organisational procedures we would expect no reference to assessment tools other than CAF, except where there is a statutory requirement to use something else.



Priority actions

for 2008-09

- Ensure effective integration between Change for Children and Young People arrangements and other key strategic initiatives, including ContactPoint, Parenting Strategy, Preventative Strategy, Children's Workforce Development Strategy and Targeted Youth Support
- Embed the Change System/ CAF arrangements into organisational procedures across the partnership and evidence this
- Continue to roll out the training programme for members of the Children's Workforce on the Change System and ensure that the information sharing criterion is met ready for ContactPoint training implementation
- Maintain and develop a Quality Assurance and performance management framework to monitor and review progress and up date the CYPF Partnership accordingly.



Workforce Development



Why this is an important development for Wigan

The Children's Plan - Building Brighter Futures (DCSF, December 2007) states:

The single most important factor in delivering our aspirations for children is a world class workforce able to provide highly personalised support, so we will continue to drive up quality and capacity of those working in the children's workforce

This vision is fully supported in Wigan and is reflected in the strategic workforce priorities and key tasks developed by the CYPF Strategic Workforce Group.



PROGRESS TO DATE

- CYPF Partnership Workforce Group continues to develop and implement the local strategy.
- Second successful CYPF Partnership Workforce Conference held in November 2007 and early years and childcare recognition of achievement event held in February 2008.
- Dataset for the children's workforce developed and agreed and statistical information provided to a range of external agencies.
- Significant remodelling work undertaken to implement new school nurse structures across the PCT.
- Social care and early years recruitment events attended.
- Employment based social worker trainee development programmes continued to provide local supply of qualified social workers.
- New structures and job roles developed for school nurses under the remodelling programme.
- Safer recruitment training delivered to Headteachers through ICT based package.
- Business plan for the participation of children and young people in recruitment finalised and approved.
- CWDC common induction standards introduced for children's social care workforce.
- Well-being and work life balance support work undertaken in targeted social care settings.
- Multi-agency CAF, lead professional, safeguarding and early support training programmes successfully delivered.
- Workforce to use ContactPoint identified and training strategy developed.
- Early years CPD programme delivered.
- Investors in volunteers Level One training delivered.
- National standards/targets for qualifications relating to the early years and childcare, residential care and foster care workforce met.
- National targets for graduate leaders and Early Years Professional Status and National Professional Qualification in Integrated Centre Leadership achieved.
- National minimum standard relating to NVQ Level 4 qualified managers in residential children's homes met.
- Local commitment to the Skills Pledge.

Aspirations

- what we want to achieve

- Culture - one integrated children's workforce.
- Capacity - sufficient capacity in the children's workforce to meet changing demands and deliver the priorities outlined in Wigan's Children and Young People's Plan.
- Quality - a graduate-led workforce and, where appropriate, qualified to at least Level 3 and reflecting the diversity of the population.



Priority actions

for 2008-09

- Further develop structures and systems in the light of the national Children's Workforce Action Plan
- Further develop capacity in recruitment, selection and induction (including for the voluntary sector workforce and PCT within CYPF) through a range of commonly adopted programmes and procedures
- Continue to develop skills and knowledge through the WSCB multi-agency training programme, children's pledge training programme, parental support training, early years and childcare training at Level 2/3, residential and foster care workforce training at Level 2/3, volunteer training at Levels 1-3
- Continue to implement the strategies for meeting national targets for graduate leaders with Early Years Professional Status, leaders within integrated settings with the National Professional Qualification in Integrated Centre Leadership and NVQ Level 4 for managers in residential children's homes and undertake a baseline survey of graduate leader status within the play worker and youth worker sectors.



PROGRESS TO DATE

- establishment of Sentinel online incident recording system for racist incidents
- establishment of Diversity Leader system in CYPs
- introduction of Equality Impact Assessment system
- Equality Standard Level 2
- audit of school practice in equality, diversity and cohesion.



Equality, Diversity and Community Cohesion

» Why this is an important development for Wigan

- equality is fundamental to responding fairly to all our customers and communities
- 3 major new statutory equality duties, plus new goods and services regulations and incitement law, all in 2007
- community cohesion is now a major national driver
- massive local demographic changes in a short period, e.g. asylum-seekers, refugees and migrant workers
- traditional attitudes of some parents a barrier to progress, e.g. machismo, racism, homophobia, domestic violence
- outcomes lagging behind some statistical neighbours
- new government anti-bullying initiative "Safe To Learn"
- the Equality Standard for Local Government.

Aspirations

- what we want to achieve

- responsiveness to unmet needs of children and young people in terms of the 7 social identities
- a cohesive community in terms of national indicators
- improved outcomes for disabled children
- reduced inequality between the advantaged and the disadvantaged
- a significant reduction in hate-incidents involving children and young people
- becoming an employer of choice, with a more diverse workforce
- mainstreaming equality into planning and monitoring processes
- Level 3 (and above) of the Equality Standard for Local Government.



» Priority actions for 2008-09

- community cohesion: Leigh Neighbours Film Project and Who Do We Think We Are
- wider use of Sentinel online incident recording system
- collaboration with Stonewall programme to tackle homophobic bullying
- enable robust consultation with stakeholders
- provide children's workforce with outstanding equality, diversity and cohesion resources
- establish robust diversity monitoring of employment and service outcomes.

PROGRESS TO DATE

The Primary Capital Programme will generate approximately £3m per year over a 15 year period and will help to improve accommodation at approximately 50% of primary schools. As noted above, funding was secured for 2008/09 to deliver a major project in Leigh. Access to funding for future years will be dependant on the approval, by the DCSF, of the authority's Primary Strategy for Change which sets out the vision for primary education in the borough and the first steps on the route map to delivering this vision.

Unlike the primary programme, Building Schools for the Future is being rolled out in a series of 'waves' and Wigan is a late wave authority (Wave 11 out of 15). It has, however, joined with Salford, an early wave authority, to procure a private sector partner to work with both authorities to deliver their respective BSF programmes. This will save considerable time (and cost) when Wigan's entry into the national programme is confirmed and will ensure that new and refurbished school facilities are available earlier than would otherwise be the case. Entry into the national programme is dependant on the completion of a detailed strategic planning process which incorporates an education and an estates strategy. The initial stages in the planning process have been initiated and the authority is also putting in place the staffing and governance infrastructure required to support the process. The further development of these strategies will be a major priority for 2008-09.

The integrated capital programme "Building Colleges for the Future" will also result in significant capital investment in 14-19 learning provision. There will also be major capital investment opportunities in support of positive activities for young people.



Capital Strategy



Why this is an important development for Wigan

Over recent years, Local Authorities and their partners (eg PCTs) have seen an unprecedented increase in capital funding to help provide a more effective infrastructure to support an improvement in outcomes for children and young people. Recent local initiatives funded through these additional capital resources have included the development of a number of Children's Centres, improved health care provision and support for the review of ESB provision. Wigan has also benefited from two national pathfinder projects – one as part of the Building Schools for the Future programme and one as part of the Primary Capital programme. These projects are due to be delivered in 2009. Both of these national programmes are designed to support transformational change and are therefore central to the authority's planning around standards and service delivery.

Aspirations

- what we want to achieve

Both nationally and locally, there is a recognition that capital expenditure must lead to an improvement in outcomes, primarily for children and young people, but also for the wider community. Hence, the programme has been identified as a cross-cutting theme within the CYPF. Our high level aspiration is therefore to maximize the benefits of the substantial capital funding available across all CYPF partners to provide a catalyst for change and integrated responses to community needs. Wigan has been allocated £450k as part of the Youth Capital Funding arrangements to be focussed on areas most challenged by anti-social behaviour. This is in addition to the 3 year Youth Capital Funding previously allocated.

Priority actions

for 2008-09

- Delivery of primary capital pathfinder
- Agreement by DCSF of the primary Strategy for Change
- Consultation initiated on projects in first two years of the primary programme
- Establishment of the Wigan Schools for the Future development and delivery team
- Delivery of the BSF pathfinder project
- Identification of a preferred private sector partner to work with us on the delivery of the programme
- Consultation on options to establish a sustainable pattern of school place provision across the borough
- Development of the Wigan Strategy for Change
- Work underway on the more effective 'joining up' of capital funding streams (including LSC capital funding)
- Work underway to more fully integrate the CYPF capital strategy into the Local Development Framework.

The use of Resources



In developing our Children and Young People's Plan, the partnership has been very conscious that our ability to deliver improved outcomes in each of our eight priority areas will be dependant on our ability to direct appropriate resources to those priorities. Our key methods of ensuring we are able to do this are:

- The embedding of the CYPP priorities in the LAA for Wigan and the associated joint commissioning process led by the LSP.
- Our CYPF Joint Commissioning Strategy.
- Embedding of the CYP Plan priorities in existing multi-agency joint commissioning programmes that report into the CYPF Strategic partnership – e.g. 14-19 Partnership, Young People's Drug and Alcohol Partnership, Teenage Pregnancy Partnership.
- The embedding of the agreed CYPP priorities in the business and budget planning processes of each of the CYPF partnership members.

Each of our key priorities will be delivered by a series of supporting strategies as defined in Section 4 of this plan. Each of these strategies will include details of the resources required to deliver the strategy and how they will be sourced and managed.

Table 1 provides a financial breakdown of all pooled and aligned budgets relevant to the CYPP.

LAA

The eight priorities identified within this plan are also identified within the LAA for Wigan. A multi-agency LAA support group is in operation and has already commissioned a range of activities to support the eight CYPP priorities. Decisions on this investment were made by the LSP based on recommendations of the Wigan Borough Partnership for Children, Young People and Families.



CYPF Joint Commissioning Strategy

The Wigan Borough Partnership for Children, Young People and Families launched its Joint Commissioning Strategy in 2007. It details the principles and processes that will be used to undertake joint commissioning activity in support of the CYPP. Annual priorities for joint commissioning activity are identified based on our needs assessment and agreed priorities. During 2007/8 we have:

- Launched our Joint Commissioning Strategy.
- Established a Joint Commissioning Unit within Wigan Council and jointly funded by Wigan Council and the PCT.
- Agreed priorities for action.
- Undertaken joint commissioning reviews relating to:
 - Sexual Health Services
 - Children and Young People with Complex Needs
 - Parenting Support
- Agreed priorities for action for 2008/9 based on this plan.

Business and budget planning processes for partnership members

The agreed CYPP priorities are reflected in the business and budget plans of key delivery partner members of the Wigan Borough Partnership for Children, Young People and Families, for example, CYPS within Wigan Council, the PCT and the Wigan Leisure and Culture Trust.

Resources to support the key priorities

This section of the plan summarises some of the key actions we are taking to ensure appropriate resources are available to support the delivery of each of our eight priorities.



CYPP 1

Reduce Teenage Pregnancy and improve access to sexual health services.

Increased PCT investment in new sexual health service for young people.

Partnership commissioning of activities using TP grant and CYPS mainstream budget.

Joint LA and PCT investment in one stop shop and TIC TAC bus matched by LAA investment via LSP.

CYPP 2

Enhance children and young people's well-being, with a particular focus on obesity, alcohol abuse and emotional resilience.

Resources agreed within joint Obesity Strategy.

Commissioning of Children's Centre activity to focus on health and well-being.

Use of LAA resources to support healthy schools programme.

Integrated health model to be jointly commissioned by CYPS and PCT via Children's Centres.

CYPP 3

Safeguard children and young people through improved prevention, early intervention and community engagement.

Joint partnership investment in introduction of Change for Children and Young People process.

Joint partnership oversight of and investment in introduction of ContactPoint.

Joint partnership investment in Safeguarding Board and supporting staff.

Increased CYPS investment in Children's Social Care Duty Team.

CYPP 4

Improve outcomes for Children in Care.

Joint commissioning unit review of procurement processes for social care placements – efficiency savings to be reinvested in improved social care provision.

Schools' Forum increased investment in support of CIC.

CYPP 5

Narrow the attainment gap between our most disadvantaged communities and the population as a whole.

Schools' Forum increased investment in holistic family support for pupils with EBSD.

Increase in funding for PRUs and alternative education options.

CYPP 6

Reduce children and young people's involvement in anti-social behaviour and offending.

LAA investment in additional preventative services via YOT and voluntary and community sector.

Youth Restorative Disposal Pilot.

CYPP 7

Improve the range and accessibility of positive activities for all children and young people.

LAA investment in additional youth work programmes.

Young people's funding panel investment of YOF and YCF.

Things to Do, Places to Go Strategy action plan to be used as basis for joint commissioning programme.

CYPP 8

Increase participation and attainment in education, employment and training for 14-19 year olds.

14-19 Partnership Joint Commissioning Board established. Pooled resources from CYPS, LSC and schools used to support strategy.

Resources to support the key priorities



CYPP Priorities		Budget	Annual Funding (£'000s)	
CYPP3	Safeguard children and young people	LADO	60	
		ABG - Child Death Review Process	38	
		Safeguarding Board		
		- LA	62	
		- PCT	43	
		- Police	5	
		- Probation	1	
		- Five Boroughs	3	
		- Housing	2	
- Hindley Prison	10			

CYPP Priorities		Budget	Annual Funding (£'000s)
CYPP4	Improved outcomes for children in care	PCT - Joint Commissioning	20
		LA Carers Grant	289
		ABG - Children's Fund	55
		CYPS Growth Funding	150



CYPP Priorities		Budget	Annual Funding (£'000s)
CYPP1	Reduce teenage pregnancy and improve access to sexual health services	Education	66
		Area Based Grant	211
		PCT - Sexual Health (via Brook)	502

CYPP Priorities		Budget	Annual Funding (£'000s)
CYPP2	Enhance children and young people's well-being, with a particular focus on obesity, alcohol abuse and emotional resilience	PCT Obesity Strategy	168
		CAMHS	39
		Area Based Grant (CAMHS)	487
		Area Based Grant (Children's Fund)	107
		LA PSHE Team	234
		Standards Fund - School Meals	23
		PCT Nurses	98
		Wigan and Leisure Culture Trust - Free Swimming - Play	120
			167
		Schools	34
		LA - Kooth Counselling Services	88
		LA - Little London Counselling	25
		Other Standards Fund Grants	37
		Other income	10

CYPP Priorities		Budget	Annual Funding (£'000s)	
CYPP5	Narrow the attainment gap	LA School Improvement	2,234	
		Extended Schools Grant		
		- Summer University	10	
		- Study support/UFA	22	
		- Bookstart	20	
		- Step into Learning	25	
		Wigan and Leisure Culture Trust	167	
		ABG		
		- VLN Support Team	400	
		- Dyslexia Quality Mark	18	
		- Schools of Concern	95	
		- Choice Adviser	35	
		- Secondary Strategy	198	
		- Primary Strategy	182	
		- KS3 Behaviour and Attendance	68	

CYPP Priorities		Budget	Annual Funding (£'000s)	
CYPP6	Reduce children and young people's involvement in anti-social behaviour and offending	Schools - Police Officer Scheme	300	
		ABG - Children's Fund	148	
		YOT		
		- LA	1,178	
		- Probation	68	
		- Police	58	
		ISSP grant	240	
		NRF	148	
		- Youth Justice Board	478	
		- Health	47	
		Young Person's Substance Misuse		
		- LA PSHE Team	33	
		- PCT	22	
		- LA DAT/CYPSMG	280	
- LA funded outreach	20			

CYPP Priorities		Budget	Annual Funding (£'000s)
CYPP7	Improve the range and accessibility of positive activities for all children and young people	LA - Youth Service	1,881
		ABG - Positive Activities for Young People	268
		Youth Opportunity Fund	164
		Youth Opportunity Capital Investment	286
		Wigan and Leisure Culture Trust	166
		Youth Capital Plus	452
		Youth Volunteering (CVS)	90

CYPP Priorities		Budget	Annual Funding (£'000s)	
CYPP8	Increase participation and attainment in education, employment and training for 14-19 year olds	ABG - Connexions	3,120	
		- 14-19 Flexible Partnership	100	
		DCSF		
		- Activity Allowance	277	
		- Learning Agreement	281	
		LSC - NEET	440	
		ESF - NEET	250	
		KYPE grant	56	
		Work experience/EBP		
		- LA	150	
		- Schools	125	
		- LSC	255	

Performance management for the CYPP is undertaken at several levels. At strategic level, the Wigan Borough Partnership for Children, Young People and Families (CYPF) receives quarterly reports of progress against the key outcome indicators of the plan, and progress in the key strategies which have been set up to deliver the priorities. In line with DCSF practice, an annual review of the CYPP is completed early in each calendar year, to confirm whether or not priorities need to be adjusted, and what detailed actions need to be put in place. The Annual Review and quarterly reports are also provided to the appropriate responsible bodies of the partner organisations. For example, the Children and Young People's Panel of Wigan Council.

Performance Management



The priorities of this CYPP are closely linked to the Wigan Local Area Agreement, and progress against many of the indicators will be monitored on a quarterly and annual basis by the Local Strategic Partnership and by Government Office for the North West (GONW).

From 2008-09, the priorities and outcomes of the CYPP will be important contributors to the Audit Commission's Comprehensive Area Assessment (CAA) for Wigan. Progress against the LAA/CYPP targets will be of particular significance, but as stated earlier, performance against all relevant National Indicators will be monitored through the CYPP as part of ongoing self assessment.



From 2008, the detailed actions and outcomes of the respective strategies will be monitored by their respective management teams/steering groups, with key information being provided to the CYPF for quarterly reporting and the annual review of the CYPP.